Primary immunodeficiencies – epidemiology, spending on therapy, diagnostic and therapeutic needs in Poland

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Abstract

Primary immunodeficiencies (PIDs) are a heterogeneous group of over 300 diseases of the immune system characterised by its dysfunction, and in consequence by chronic or recurrent infections, autoimmunity, allergy, neoplastic diseases or autoinflammation.^[1] One of the key problems at the international level is low awareness of symptoms and course of primary immunodeficiencies. Based on the epidemiological data on the disease incidence, it can be estimated that approx. 70-80% of PIDs cases have still not been diagnosed.^[2] The main issue on the country level is the lack of large scale analyses concerning the actual number of PIDs patients in Poland, which limits the potential to streamline the disease diagnostic and therapeutic process. The following paper is an attempt to prepare a synthetic summary of epidemiological data and main problems related to PIDs diagnostics and therapy in Poland and to present the costs of reimbursed healthcare services related to this group of patients.

Introduction

Primary immunodeficiencies (PIDs) are a heterogeneous group of the immune system diseases characterised by its dysfunction, and in consequence by chronic and recurrent infections, autoimmunity, allergy, neoplastic diseases or autoinflammation. Primary immunodeficiencies are genetically determined although particular molecular defects are often not (or not yet) defined. They occur in families or are of sporadic character. After over 60 years of the first diagnosed PIDs case until today nearly 300 disease entities belonging to this group have been identified and this number is constantly growing.^[1]

PIDs patients are often susceptible to recurrent or chronic infections (bacterial, viral, fungal, and parasite invasions), they can also suffer from a host of other diseases. The key steps aiming to diagnose this disease include a detailed interview conducted by a primary healthcare professional, and a physical examination. Another obligatory stage of the diagnostic process allowing to link clinical symptoms with specific immunity disorders is a cycle of gradual, increasingly detailed lab tests. Specialised genetic tests are characterised by a high potential in the area of early PIDs diagnosis, allowing (in case of some PIDs types) to confirm the presence of mutations responsible for the disease that have been identified so far.^[3]

The choice of the PIDs therapy is determined by the diagnosed disease sub-type. The main treatment method utilised for the majority of most often diagnosed PIDs cases is the substitution therapy with immunoglobulins which is usually a life-long treatment.^[4]

The following article is an attempt to prepare a synthetic summary of epidemiological data concerning PIDs in Poland, to point out the main problems related to access to diagnosis and to therapy, and to present the main costs of reimbursed services related to this group of diseases.

PIDs epidemiology

According to Jeffrey Model Foundation data, 57% of primary immunodeficiencies are diagnosed in men, and 43% in the female population.^[5] The age group in which PIDs is diagnosed most often is from 5 to 19 years of age (38%). The share of primary immunodeficiency diagnosis in patients aged under 1 year accounts for a mere 5%. What is noteworthy is that 22% of PIDs is diagnosed at age 40 or later, in spite of the fact that this is an innate disorder of genetic origin.^[5]

The key sources of epidemiological data on PIDs are patients' registers run at both international and national level. The data found in the registers is based exclusively on diagnosed cases and is most often considerably underestimated, mainly due to high percentage of undiagnosed patients in the PIDs population, but also due to limited number of physicians collecting regularly the clinical data. About 70-80% of PIDs cases remain undiagnosed and are not entered into patients' statistics.^[2]

It is estimated that globally approx. 6 million patients suffer from PIDs, including approx. 638 000 in EU countries (both diagnosed and undiagnosed cases).^[6]

Scientific publications estimate that in Poland approx. 20 000 individuals suffer from PIDs, including only 4 000 - 5 000 cases that have been diagnosed.^[7] Based on the number of PIDs cases reported in the registry of European Society for Immunodeficiencies (ESID) the prevalence rate for Polish population is 1.44/100 000 inhabitants.^[8] All the following figures are based exclusively on documented cases and are minimal values.

The actual number of PIDs patients in Poland

The epidemiological situation of PIDs patients in Poland has been estimated based on scientific sources and assumptions made. Figure No 3 presents the estimated number of PIDs cases that until 2014 could amount to over 20 000, including 4 099 already diagnosed patients, according to the Polish Working Group for Primary Immunodeficiencies (Polska Grupa Robocza ds. Pierwotnych Niedoborów Odporności).^[7]



PID in figures



Fig. 3. Number of PIDs patients in Poland in 2014.

PIDs – Primary immunodeficiencies, SC – subcutaneous, IV - intravenous, DRG (Diagnosis Related Groups) - is a system to classify hospital cases into one of originally 467 groups with the last group (coded as 470 through v24, 999 thereafter) being "Ungroupable"

Based on the abovementioned data and the National Health Fund (NHF) figures, the number of patients treated with immunoglobulins (35% of all diagnosed PIDs cases) and not treated with immunoglobulins (65% of diagnosed cases), as well as the number of patients treated with different immunoglobulin products (IV - intravenous and SC - subcutaneous) have been estimated.

Key problems related to PIDs diagnostics and treatment in Poland

Access to diagnostics

Early primary immunodeficiency diagnosis is particularly important as it allows to avoid recurrent infections and severe complications. The analysis of the diagnostic journey of PIDs patients has revealed some alarming elements, the so-called 'gaps' in patients' access to PIDs diagnostic services.

In Poland basic PIDs diagnostic tests (such as the assessment of IgG, IgA and IgM levels or the assessment of peripheral blood lymphocyte subpopulations) are not included in the catalogue of guaranteed services. Because of high specificity and costs of such tests, primary healthcare professionals are reluctant to refer patients to them, and patients might have difficulties or even might not be able to afford such high out-of-pocket costs.

Another vital problem is also an insufficient number of immunologists. According to the database led by the

Supreme Medical Council (Naczelna Izba Lekarska, NIL), by the end of 2016, there were only 100 physicians specialised in this field, but in 3 provinces there was not a single immunologist.^[9] There are also certain geographic barriers resulting from uneven distribution of immunology out-patient clinics – they are found only in 12 centres in Poland, located in large cities. In this context, the resulting problem is very long waiting time for visits, which in extreme cases may exceed 7 months.^[10]

Another element of the diagnostic process in many cases should be a genetic PIDs test, which is an important element that can either define or confirm the diagnosis. In 2014 there were 98 physicians specialised in genetics in Poland, but there was not a single healthcare professional specialised in this field in the Lubusz, Opole and Subcarpathia province.^[11]

At the same time, it seems noteworthy that the molecular diagnostics is the most expensive element of the diagnostic process – particular tests can cost up to EUR 420 or even more.^[12] Since genetic tests are not financed by the NHF, patients often cannot pay for them out-of-pocket due to financial constraints. University Children's Hospital of Cracow is the only centre in Poland financing genetic diagnosis of primary immunodeficiencies. The costs of tests are funded as donations by pharmaceutical companies.

The cost of primary immunodeficiency diagnostics

Another problematic issue is also low NHF spending on PIDs diagnostic services (clinical immunology). The value of contracts signed by the NHF in 2017² for outpatient healthcare in the area of clinical immunology amounted to EUR 933 960 including 26% on contracts for first-time services. The highest value of contracts could





²The 2017 data pertains to the period between January - June, Euro exchange rate = 4,267 [08.09.2017]

be observed in the Lesser Poland province: 367 576 EUR. The PIDs diagnostic process can also be carried out in the hospital settings. Excluding agreements for drug programmes, the value of contracts signed by the NHF in 2017² for inpatient clinical immunology services amounted to EUR 2 955 763, including EUR 1 239 905 (42%) spent on contracts for paediatric treatment. The total NHF spending on clinical immunology services in 2017² amounted to EUR 3 856 134. As it has been observed, there are major disproportions in spending on diagnostics: EUR 933 000 on outpatient services compared to over EUR 2 922 174 on inpatient care.

Access to immunoglobulin substitution therapy in Poland

In Poland the process aiming to ensure an access to a given therapy for patients is initiated by a pharmaceutical company (marketing authorisation holder) with a request of medicine reimbursement submitted to the Ministry of Health (MoH). It commences a multi-stage administrative process. In the event of innovative therapies, each application is analysed and assessed by The Agency for Health Technology Assessment and Tariff System (Agencja Ochrony Technologii Medycznych i Taryfikacji, AOTMiT), and then submitted one more time to the Minister who along with Economic Committee (Komisja Ekonomiczna) holds price negotiations and agrees on

Table 1. Immunoglobulin products available in Poland and their availability category. ^[16]				
			Availability within the drug programme	
Medication		Availability category	Children	Adults
	Kiovig	Rp	YES	YES
	Flebogamma DIF	Rpz	YES	YES
IVIg	Gammagard S/D	Rp	YES	YES
	Ig Vena	Lz	YES	YES
	Octagam 5%	Rp	YES	NO
	Octagam 10%	Lz	YES	NO
	Privigen	Rpz	YES	YES
	Sandoglobulin P	Rp	NO	YES
	Panzyga	Lz	YES	YES
	Nanogy	Rpz	YES	YES
SCIg	Subcuvia Gammanorm Hizentra	Rp Rp Rpz	YES YES YES	YES YES YES
fSCIg	HyQvia	Rpz	NO	YES*

Rx – dispensed on prescription, Rxr – dispensed on prescription for restricted use, Iu – only for inpatient use IVIg - Intravenous immunoglobulin, SCIg -Subcutaneous immunoglobulin, fSCIg -facilitated subcutaneous immunoglobulin; *separate drug programme, other medication financing terms.

If the entire process is successful a requested medication is included into the reimbursement list. Furthermore, each new drug programme, in order to be implemented by hospitals, has to be a subject of a tender announced by provincial NHF branches based on terms specified in directives issued by the Head of the NHF (from the mid-2016 also a directive issued by the Minister of Health on the terms of service providers' offer assessment).

According to current regulations, the Ministry of Health generally has 180 days (for medications reimbursed at pharmacies) or 240 days (in case of drug programmes) to evaluate applications for reimbursement (from the moment when the application is submitted to the moment when the decision is issued). This period can be prolonged due to administrative character of the reimbursement procedure (complementing, suspending). However, the time from issuing the reimbursement decision and including the medication into the reimbursement list to the moment when the new therapy starts being financed by the NHF has not been specified by the regulations. The analysis of publicly available information about the reimbursement process: from an order for assessment of a reimbursement application by AOTMiT issued by the MoH, to the moment when the therapy is accessible to patients in practice (when public means are spent on reimbursement), allows to assess



the real time after which the patient can take advantage of the most advanced therapies. In this context, the process has been analysed – from the moment when the MoH provides the AOTMiT with a request to asses an application for reimbursement to the first spending on reimbursement.

It took 312 days for the 'Primary immunodeficiency treatment in adult patient' drug programme to enter the reimbursement list (the mean time for various products used within the drug programme). 187 days passed on average from the moment when the reimbursement announcement was issued to actual reimbursement expenses, i.e. implementation of procedures involving the NHF and service providers.

Within this reimbursement, Polish patients have access to 14 products containing immunoglobulins (split into two reimbursement limit groups: IV - intravenous and SC - subcutaneous immunoglobulins, within the latter therapeutic option is normal human immunoglobulin with recombinant human hyaluronidase - fSCIg): 12 products available for paediatric PIDs therapy, and 12 products available for adult PIDs therapy. In Poland the treatment with IVIg, SCIg and fSCIg immunoglobulins is fully reimbursed within the following three drug programmes:

- B.17 '*Paediatric primary immunodeficiency therapy*' (programme commenced in 2012) – children's treatment financed in both inpatient and home setting (with SC products).
- B.62 '*Primary immunodeficiency therapy in adults*' (since 2014) adults' treatment financed in both inpatient and home setting (with SC products)
- B.78 'Primary immunodeficiency treatment in adults with the use of normal human immuno-globulin administered with recombinant human hyaluronidase' (since July 2016) adults' treatment financed in both inpatient and home setting (with fSC product).

In the context of drug programmes, the key problem is the limitation resulting from the content of the B.17 programme: 'Paediatric primary immunodeficiency therapy'. According to the content of the programme, SC immunoglobulins are dispensed for home use only by facilities with an outpatient Immunology Clinic or Immunology Ward. Unfortunately not all the facilities that have signed a contract for the B.17 programme have such immunology clinics or wards, therefore home treatment with SC immunoglobulins is not possible there.



The cost of PIDs treatment in Poland (NHF contracts for drug programmes)

When assessing the availability of particular services, one should pay particular attention to the value of NHF contracts signed by particular NHF provincial branches (NHF PB). It can be assumed that the PB characterised by the highest value of the contract should at the same time ensure higher availability of services for patients.

In 2017^2 the value of NHF contracts within the '*Primary immunodeficiency therapy in adults*' amounted to EUR 4 048 969, with 92% (3 715 149 million) spent on medications. The highest value of services within this programme was contracted by the Lesser Poland PB of the NHF (EUR 963 140).

The value of contracts within the '*Paediatric primary immunodeficiency therapy*' in 2017² amounted to EUR 1 744 918 with approx. 87% spent on medications (EUR 1 521 341). The highest value of contracts was reported in the Masovia province: EUR 429 964.

Since the introduction of another programme in July 2016 entitled: 'Primary immunodeficiency therapy in adults with the use of normal human immunoglobulin administered with recombinant human hyaluronidase' expenses within this programme, has reached approx. EUR 922 585 in 2017².

The following charts present the value of contracts for services signed by particular provincial NHF branches.



Fig. 9. Value of NHF contacts in 2017² within PIDs drug programme '*Primary immunodeficiency therapy in adults*', excluding contracts concerning drug programme coordination (in thousands EUR).^[17]



Fig. 10. Value of NHF contacts in 2017² within PIDs drug programme '*Paediatric immunodeficiency therapy*', excluding contracts concerning drug programme coordination (in thousands EUR).^[17]

²The 2017 data pertains to the period between January - June, Euro exchange rate = 4,267 [08.09.2017]



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NHF spending on primary immunodeficiency treatment

In 2015 the cost incurred by the NHF on PIDs treatmentrelated services amounted to EUR 18 886 581 (the costs of hospital treatment, specialist outpatient care, medical rehabilitation, services offered within separate contracts, caring services, palliative and hospice care) and increased by EUR 470 000 compared to 2014. Since January to June 2016 the NHF spent EUR 8 185 574.

The NHF costs in 2015 included mainly the costs of hospital treatment of PIDs patients (93%), the costs of outpatient specialised services accounted for approx. 5%, and that of rehabilitation, care services, palliative care and other services for another 2%. There was an increase in costs incurred by the NHF on specialised services between 2013 and 2016, whereas the cost of hospital treatment declined.

In 2013 - 2015 we could observe an increase of spending incurred by particular provincial branches on services related to PIDs treatment. The highest expenses were incurred in 2015 by the following branches: Masovia (approx. EUR 3 883 991) and Lesser Poland (approx. EUR 3 641 716).

The mean cost of hospital PIDs treatment per patient in 2015 amounted to EUR 1 200 and dropped compared to 2014 by EUR 140. A decline of NHF spending on PIDs

therapy can also be observed in regards to rehabilitation, care services, or palliative care offered to this group of patients.

The highest total NHF spending on PIDs treatment in 2013 – 2015 could be observed for code D83 (Common Variable Immunodeficiency), and the lowest for code D71 (Functional Disorders of Polymorphonuclear Neutrophils).

PIDs from Social Insurance Institution (ZUS) perspective

The Social Insurance Institution (Zakład Ubezpieczeń Społecznych, ZUS) research devoted to causes of both short-term and long-term incapacity for work carried out for years by analysing medical certificates to an accuracy to disease entity defined in line with the International Classification of Diseases Revision Ten (ICD-10), defined by ICD-10 codes: D70 Neutropenia, D71 Functional disorders of polymorphonuclear neutrophils, D80 Immunodeficiency with predominantly antibody defects, D81 Combined immunodeficiencies, D82 Immunodeficiency associated with other major defects, D83 Common variable immunodeficiency, D84 Other





Fig. 13. The share of the costs of services incurred by the NHF on PIDs therapy in 2013 - 2016.* [18]



Fig. 14. Costs incurred by the NHF on PIDs treatment in Poland beteen 2013 and 2016* split into provincial branches of the NHF (in millions EUR).* [18]



Fig. 15. Cost of PIDs treatment per patient in 2013 - 2016* (in thousands EUR).^[18]

* The 2016 data pertains to the period between Jan and Jun 2016. Calculations take into account the number of patients reported in a given province for a given service and ICD-10 code.



Fig. 16. NHF spending on PIDs treatment in 2013 – 2016* split into ICD- 10 codes (in millions EUR).^[18]

*The 2016 data pertains to the period between Jan and Jun 2016.

immunodeficiencies, D89 Other disorders involving the immune mechanism, not elsewhere classified, G11 Ataxia telangiectasia. The data does not include undiagnosed PIDs cases (in the system they are usually reported under other ICD-10 codes than the abovementioned ones).

Absence from work caused by PIDs

In 2015 in the registry of medical services run by Social Insurance Institution were 471 400 medical certificates pertaining to temporary inability to work due to diseases from the PIDs category. If we consider gender, most medical certificates were issued for women (60 % vs. 40 % for men). In regards to the age, the highest proportion of sick leave certificates were issued for individuals aged 55 - 59 (14.1%), and the lowest to those aged under 19 (1.5%). In 2015 Primary Immunodeficiency Disorders (PIDs) were the cause of 5 456 days of absence from work.^[13]

Incapacity benefits due to PIDs

In 2015 The Social Insurance Institution issued 328 certificates of permanent incapacity for work, including 193 for men (58%) and 133 for women (42%). Among all the certificates issued approx. 61% (199) pertained to partial incapability to work, approx. 27% (90) to total incapability to work, and 12% (39) to inability to exist independently.



Fig. 17. Work absence due to PIDs among individuals insured at The Social Insurance Institution in 2015, split according to the age of the insured.^[13]



Fig. 18. Share (in %) of incapacity certificates issued by certifying physicians in 2015, split by the level of incapacity to work and gender of the insured.^[13]

Expenses of The Social Insurance Institution on PIDs-related benefits

Expenses on PIDs-related benefits linked to incapability to work in 2014 amounted in total to EUR 2 688 041, with the highest cost accounting for 60% of this sum (EUR 1 636 784) generated by incapability benefits, and the lowest by medical rehabilitation (EUR 526). The cost of the absence from work in 2014 amounted to approx. EUR 372 000, accounting for 14% of all the expenses incurred by The Social Insurance Institution on PIDs.

At the time being PEX PharmaSequence is preparing a report called 'Pierwotne Niedobory Odporności - Stan obecny oraz potrzeby diagnostyki i terapii w Polsce/ Primary Immunodeficiency – status quo and therapeutic and diagnostic needs in Poland',^[14] which is the first paper devoted to PIDs of this type ever published in Poland. The report discusses in detail issues related to financing services offered to PIDs patients by the public payer.

Executive summary

The key serious problem pertaining to PIDs diagnostics and treatment is too low awareness of symptoms and course of the disease. Based on epidemiological data concerning PIDs incidence, we can draw a conclusion that most disease cases have not been diagnosed yet. Another key problem is also the lack of large-scale analyses concerning the actual number of PID's patients in Poland.

The detailed analysis of all the availability of PIDs diagnostic and therapeutic services in Poland has allowed to identify the main barriers hindering access to them for the patients. One of the key barriers in relation to primary immunodeficiency diagnostics is the lack of financing of basic immunology tests within the basic guaranteed health benefits package. Another vital aspect is too small

number of immunology clinicians and geneticists, which results in longer waiting time for consultations. At the same time, high cost of genetic tests and their insufficient reimbursement are highly limiting for healthcare professionals and for patients who cannot afford to pay for them out of pocket.

There are 14 immunoglobulin products for primary immunodeficiency therapy financed within three drug programmes available in Poland. The duration of the process of introducing medications to the reimbursement list within drug programmes dedicated to adult patients is 312 days vs. 240 days set forth by the law. Another problem hindering the access to treatment within drug programmes is the limitation resulting from the requirement included in the description of the B.17 'Paediatric primary immunodeficiency therapy' Drug Programme. According to the content of the drug programme, SC immunoglobulin products can be dispensed for home use only by facilities having an Immunology Clinic or an Immunology Ward. Not all the facilities that have signed the B.17 programme have immunology wards or clinics, which is why outpatient SC immunoglobulin treatment is not possible there.

Primary Immunodeficiency is also a financial burden from the point of view of The Social Insurance Institution. In 2015 the spending on benefits related to PIDs amounted to EUR 2 688 041, including 60%, of the cost of incapacity benefit. What is also noteworthy is that only in 2015 PIDs was the cause of 5 456 days of absence from work.

To summarize, it seems advisable to take steps necessary to increase the PIDs awareness among physicians and administrative units responsible for creating and implementing health policy in Poland. What needs to be optimised is the functioning principles behind diagnostic services, availability of specialists, and access to medications in the outpatient setting.



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